Agency Priority Goal Action Plan

Leased Building Operations

Goal Leader:

Dan Mathews, Commissioner, Public Building Service (PBS)
Overview

Goal Statement
- GSA will generate savings for taxpayers by negotiating 55% of the lease office space agreements at or below market rates in FY 2018 and FY 2019.

Challenge
- GSA strives to be below commercial office space leasing market rates for every transaction, yet it can be difficult to do so with the complexities of the Government marketplace. Additional Government lease standards and requirements can increase the costs of a Government lease transaction compared to the commercial market. This makes attainment of 55 percent target an ambitious goal.

Opportunity
- Negotiating leases below market costs results in cost savings for customer agencies and the American taxpayer.
- Cost avoidance in rent can be reallocated to mission delivery services to the public.
GSA will achieve lease cost savings for the American taxpayer by successfully executing the following strategies.

- Engaging in longer lease terms to encourage more favorable market rates. Longer lease terms support more favorable opportunities for the lessor, and therefore GSA is able to attain a more favorable rate.

- Increasing the use of the force multiplier tools, both the Automated Advanced Acquisition Program (AAAP) and the GSA Leasing Support (GLS) services contract, to maximize staff resources, increase competitive advantage, and ultimately, to increase lease replacement rates.

- Improving the planning process to ensure timely replacement of expiring leases. Timely replacement increases GSA’s leverage, which means more favorable rental rates and fewer costly lease extensions.

- Implementing a National Portable Warrant Program within GSA to more efficiently utilize GSA’s leasing workforce, allowing GSA to better balance workload across the nation.
At the end of the third quarter, GSA negotiated 42 percent (175 out of 421 transactions) of leases at or below market rates, a decrease from Q2 FY 2018 results. In Q3, a large proportion of transactions continued to be in highly price-competitive markets, impacting performance during the quarter.

To improve performance, GSA continues to focus on increasing usage of longer lease terms, increasing the use of force-multiplier tools such as AAAP and GLS, and implementing training on tools and policies which contribute to cost savings.
Fostering, developing, and implementing our core strategies will require process re-engineering, change management, and knowledge management projects and initiatives. Below are the key milestones that will enable us to achieve our goal of reducing leasing costs.

<table>
<thead>
<tr>
<th>Key Milestone</th>
<th>Milestone Due Date</th>
<th>Milestone Status</th>
<th>Comments and discussion of progress, changes from last update, anticipated barriers, or other issues related to milestone completion</th>
</tr>
</thead>
<tbody>
<tr>
<td>Increase utilization targets for AAAP and GLS</td>
<td>Q1 FY 2018</td>
<td>Complete</td>
<td>FY18 targets were implemented for each region based on the projected workload. Targets were increased from FY 2017 to further emphasize the use of these tools. When performance was lagging in Q1, GSA further increased these targets in Q2.</td>
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<tr>
<td>Implement a lease term decision matrix to guide the usage of longer lease terms in leases</td>
<td>Q1 FY 2018</td>
<td>Complete</td>
<td>A new decision matrix was developed and implemented in FY18 to increase the usage of longer lease terms which leads to more favorable rates. The guidance was developed, disseminated, and training was provided to the leasing community nationwide. Use of longer term leases is monitored monthly.</td>
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<td>Review regional lease cost savings plans</td>
<td>Q3 FY 2018</td>
<td>Complete</td>
<td>GSA has reviewed each region’s plan to replace expiring high-value leases. In these reviews, GSA focused on increasing the use of the tools, procuring longer lease terms, and getting timely requirements; resulting in rates below market and cost savings to the American taxpayer and Customer agencies. Additionally, the PBS Commissioner is visiting every region for an in-person review.</td>
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<tr>
<td>Implement the National (Leasing) Warrant Program</td>
<td>Q3 FY 2018</td>
<td>Complete</td>
<td>GSAM Class Deviation (CD) 2018-02 and Leasing Alert 2018-02 to provide operational guidance to facilitate the management of National Leasing Warrants were developed and issued. GSAM Class Deviation 2018-03 has also been issued. It replaces GSAM CD 2018-02 and now adds National Warrants for the 1102 Series. National Leasing Warrant holders were nominated and vetted and all official National Leasing Warrants have been issued.</td>
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<td>Measure AAAP and GLS usage against FY18 targets</td>
<td>Q4 FY 2018</td>
<td>On-track</td>
<td>GSA is making progress towards the annual goals. These measures will be achieved in FY 2018.</td>
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<td>Implement training on cost savings strategies</td>
<td>Q4 FY 2018</td>
<td>On-track</td>
<td>GSA has implemented a robust training program for the leasing community to aid in achieving its goals. A national training on longer lease terms was held in January. Training on market rates and FY18 measures, including lease cost savings, were held in April and May, respectively. Additional training is scheduled this fiscal year on tools and policies that aid in achieving cost savings.</td>
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By enhancing operations, GSA strives to increase the percentage of lease transactions that are at or below market costs.
Data Accuracy and Reliability

Method

GSA will compare the Net Present Value (NPV) of GSA lease actions to the NPV of a market lease modeled with the GSA lease terms but using market rates. Market rates will be based on the GSA-produced Bullseye Report, which incorporates market information. The NPVs will be compared to determine the percentage above or below market of the GSA deal. To be included in this metric, a transaction must be primarily office space and in a major market. Currently about 40 percent of lease transactions are covered under this metric.

Data Sources

- Real Estate Across the United States (REXUS): PBS Real Property Inventory System
- GSA Real Estate Exchange (G-REX): PBS Lease Acquisition System
- Occupancy Agreement Tool (OA Tool): web-based application for creating occupancy agreements for client agencies
- Bullseye: a market analysis report for a specific requirement
- Market data sources from commercial real estate companies
Contributing Programs

Customer agencies in space leased by the Public Buildings Service contribute to the success of this measure. By providing timely requirements with lease terms and delineated areas that encourage competition, they enable GSA to be in a position to negotiate the most favorable rates compared to market.