Agency Priority Goal Action Plan

Improve the Hiring Process

Goal Leader:
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Deputy Goal Leaders:
Ana Mazzi, Deputy Associate Director, Merit System Accountability & Compliance
Dianna Saxman, Deputy Associate Director, Human Resources Solutions
Overview

Goal Statement
- Strengthen the capabilities of Federal HR professionals by relaunching a delegated examining (DE) certification program that creates a level standard for all HR delegated examiners. By September 30, 2019, at least 43 percent of delegated examiners will complete the updated certification program.

Challenge
- The Human Resources Specialist (0201) occupation was identified as a Government-wide mission critical occupation (MCO) in 2011 and re-validated in 2015 as one of six high-risk MCOs. Although various strategies have been implemented to address skills gaps for Federal HR specialists, the gaps continue to exist. ([https://www.gao.gov/assets/670/668202.pdf](https://www.gao.gov/assets/670/668202.pdf))
- The identified root causes leading to HR’s designation as a High Risk include:
  1. Training/Development: HR Specialists (GS-11 to GS-14) have inconsistent access to the appropriate training/education they need to meet customer expectations and drive customer satisfaction.
  2. Grade Structure: Opportunity for accelerated promotion/career progression leads to high transfer rates and journey specialists with limited technical depth.
  3. Workload: Demanding workload and ineffective customer relationships and expectations leads to dissatisfaction and higher transfer rates.
  4. Engagement: HR specialists transfer to other agencies or retire from Federal service at a higher rate when they do not feel valued in their current work environment.
- An effective hiring process must be supported by expert Human Resources (HR) professionals who are knowledgeable about all aspects of talent acquisition, from recruiting, to job posting, to developing effective assessment tools, and use of special hiring and compensation flexibilities.
Opportunity

- The Human Resources (HR) Capabilities Program will cultivate continuous development of Federal HR professionals to acquire expertise and collaborate with managers and employees to recruit and retain individuals with the knowledge, skills, and abilities to achieve Federal agency missions.

  1. As OPM pursues improvements and modernization of the hiring process, the agency’s policy, service delivery, and oversight functions will coordinate efforts to strengthen the knowledge and consultative ability of agency HR professionals to ensure they are skilled and equipped to support an efficient and effective hiring process.

  2. The HR Fellows Policy Rotation Program enables HR Professionals to develop highly needed policy skills, broaden organizational experience, and build Government-wide networks to improve participants’ abilities to assume Human Capital leadership roles.
Federal HR Capabilities Program:
OPM will employ a holistic approach to build HR professionals’ core knowledge and capability for each HR technical area Government-wide, while addressing the priority root causes identified by the Federal Action Skills Team (FAST) team in October 2016.

OPM will pursue the following strategies for each HR technical area*:
- Develop curriculum
  1. Develop and validate technical competency models.
  2. Develop, implement, and maintain a HR “core” curriculum.
  3. Develop certification programs, as applicable (starting with DE certification).
- Develop and implement the OPM HR Policy Fellows Program.

*HR technical areas: Staffing, Classification, Employee Relations, Labor Relations, Performance Management, Benefits, Compensation, HR Development, and HR Systems
## Summary of Progress – FY18 Q3

<table>
<thead>
<tr>
<th>Strategies</th>
<th>Progress (FY 18, Q3)</th>
</tr>
</thead>
</table>
| **1) Curriculum Development**  
  • Certification, as applicable (starting with Delegated Examining (DE) Certification) | • Initiated development of tracking system/testing platform.  
  • Completed development of assessment questions.  
  • Completed DE Course Pilot from April 30 – May 2, 2018.  
  • DE Operations Handbook remains under OGC review. |
| **2) OPM HR Policy Fellows Program** | • Restructured program to become “Government-wide HR Center of Excellence” due to implementation challenges.  
  • Developed the following components of the pilot:  
    • pilot orientation program;  
    • robust educational component to broaden participants’ understanding of Government-wide policy; and  
    • program assessment process to determine the extent to which program goals are met, and examine participants’ professional development, program administration, and host and home supervisor’s experiences. |
### Key Milestones

**Strategy:** Develop curriculum.
- Develop and validate technical competency models
- Develop, implement, and maintain a HR “core” curriculum
- Develop certification programs, as applicable (starting with DE certification)

<table>
<thead>
<tr>
<th>Key Milestone</th>
<th>Milestone Due Date</th>
<th>Milestone Status</th>
<th>Change from last quarter</th>
<th>Owner</th>
<th>Comments</th>
</tr>
</thead>
<tbody>
<tr>
<td>Develop assessment for new DE certification program.</td>
<td>Q2 FY 18</td>
<td>Complete Q3 FY 18</td>
<td>Change from last quarter</td>
<td>Human Resources Solutions</td>
<td>Assessment will be piloted in Q4 FY 18</td>
</tr>
<tr>
<td>Develop tracking system for new DE certification program.</td>
<td>Q2 FY 18</td>
<td>Behind Schedule</td>
<td>Change from last quarter</td>
<td>Human Resources Solutions</td>
<td>Due to delay in funding and procurement, the tracking system will be developed and piloted in Q4 FY 18</td>
</tr>
<tr>
<td>Deploy communications strategy.</td>
<td>Q3 FY 18</td>
<td>Behind Schedule</td>
<td>Change from last quarter</td>
<td>Employee Services, Human Resources Solutions, and Merit Systems Accountability &amp; Compliance</td>
<td>Due delay in development of program components, the communications strategy will be deployed in FY18 Q4.</td>
</tr>
<tr>
<td>Write guidance on how to use DE certification as a condition of employment.</td>
<td>Q3 FY 18</td>
<td>Behind Schedule</td>
<td>Change from last quarter</td>
<td>Employee Services, Human Resources Solutions, and Merit Systems Accountability &amp; Compliance</td>
<td>Requirements are under review.</td>
</tr>
<tr>
<td>Launch new DE certification program.</td>
<td>Q4 FY 18</td>
<td>On Track</td>
<td>Change from last quarter</td>
<td>Employee Services, Human Resources Solutions and Merit Systems Accountability &amp; Compliance</td>
<td></td>
</tr>
<tr>
<td>Add annual knowledge checks for any new regulations and legislation that pertains to the work of Federal HR specialists.</td>
<td>Q4 FY 18</td>
<td>Behind Schedule</td>
<td>Change from last quarter</td>
<td>Employee Services, Human Resources Solutions and Merit Systems Accountability &amp; Compliance</td>
<td>All components of the new DE Certification program will reflect current law, regulations, and policy. Knowledge checks will be added in FY 19 and beyond (as needed).</td>
</tr>
<tr>
<td>Evaluate the DE certification program to determine if legislation should exist to mandate certification for all Federal HR professionals, within all HR technical areas would be appropriate.</td>
<td>Q3 FY 19</td>
<td>On Track</td>
<td>Change from last quarter</td>
<td>Employee Services, Human Resources Solutions and Merit Systems Accountability &amp; Compliance</td>
<td></td>
</tr>
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</table>
**Key Milestones**

**Strategy:** Develop and implement the OPM HR Policy Fellows Program.

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<th>Milestone Status</th>
<th>Change from last quarter</th>
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<tr>
<td>Decide which program format to pilot.</td>
<td>Q2 FY 18</td>
<td>Complete</td>
<td></td>
<td>Employee Services</td>
<td>Due to implementation challenges, pilot agencies will be selected in Q4 FY 18.</td>
</tr>
<tr>
<td>Develop pilot implementation plan (for example, select pilot agencies and participants, and develop capstone exercise and manager assessment).</td>
<td>Q3 FY 18</td>
<td>Behind Schedule</td>
<td>Q4 FY 19</td>
<td>Employee Services</td>
<td>Due to implementation challenges, pilot is expected to launch Q1 FY 19 with an orientation to follow within 60 days of the launch. Conducting research on potential demonstration project.</td>
</tr>
<tr>
<td>Pilot OPM HR Policy Fellows Program.</td>
<td>Q3 FY 18</td>
<td>Behind Schedule</td>
<td>Q1 FY19</td>
<td>Employee Services</td>
<td></td>
</tr>
<tr>
<td>Monitor and evaluate pilot program.</td>
<td>Q4 FY 19</td>
<td>Not Started</td>
<td></td>
<td>Employee Services</td>
<td></td>
</tr>
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</table>
Ongoing Risks and Challenges

Resources (Human/Financial)
- For curriculum development and utilization:
  1. Identifying and/or hiring instructional system designers
  2. Identifying resources related to subject matter experts for HR curriculum development review
  3. Finding/reimbursing knowledgeable instructors/trainers
  4. Agencies ability to pay for new curriculum, as a result of workforce reshaping and budget constraints
- Funding for hiring assessment tool
- Efficacy of the OPM HR Policy Fellows Program
<table>
<thead>
<tr>
<th></th>
<th>FY 18 Result</th>
<th>FY 18 Year End Target</th>
<th>FY 19 Year End Target</th>
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<tbody>
<tr>
<td>Percent of Federal HR professionals who perform delegated examining (DE) work completing DE certification</td>
<td>-</td>
<td>-</td>
<td>43%</td>
</tr>
<tr>
<td>Percent of staffing specialist course participants who demonstrate knowledge improvement</td>
<td>Expected 09/2018</td>
<td>85%</td>
<td>90%</td>
</tr>
<tr>
<td>Percent of managers of HR Fellow participants in the HR Policy Fellows Program who report an increase in their fellows’ knowledge/expertise</td>
<td>-</td>
<td>-</td>
<td>85%†</td>
</tr>
<tr>
<td>Number of HR Fellow participants in the HR Policy Fellows Program.</td>
<td>Expected 09/2018</td>
<td>15*</td>
<td>18</td>
</tr>
</tbody>
</table>

Note: Historical data for these measures is unavailable.

†OPM's ability to meet the FY 2019 year-end target will be contingent on the size of the incoming pilot cohort.

*OPM is unlikely to meet the FY 2018 year-end target because of implementation challenges identified in development of the implementation plan.
### Percent of Federal HR professionals who perform delegated examining (DE) work completing DE certification

**Definition of Measure**
The number of Federal HR professionals who perform DE work that completed DE certification divided by the number of HR professionals who perform DE work.

**Data Source**
Federal HR Institute (FHRI) database information exported to a spreadsheet for verification and validation. (Note: Data for FY 18 Q1 & Q2 is from the USALearning Portal, which is automatically updated once an employee has successfully completed the training. This is the most reliable source for FY 18 Q1 and Q2. Data for FY 18 Q3 and beyond will come from a new tracking system.

**Data Verification and Validation**
FHRI program lead and DE program manager will validate and review DE data for accuracy.

**Data Limitations**
The data will be limited to the HR professionals who are enrolled in the DE certification program. There can be inconsistencies in the number of HR professionals who conduct DE work due to attrition and agency consolidations of DE Units (which could change the number of operating DEUs).

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### Percent of staffing specialist course participants who demonstrate knowledge improvement

**Definition of Measure**
The number of staffing specialist course participants who demonstrate knowledge improvement by the number of staffing specialist enrolled in the courses.

**Data Source**
FHRI LMS database. FHRI will use scored pre and post course knowledge checks.

**Data Verification and Validation**
FHRI program lead will validate and verify the accuracy of the staffing specialists students who demonstrate knowledge improvement.

**Data Limitations**
The data will be limited to enrollments in the FHRI Staffing Specialist curriculum. FHRI sets target grades for each course, but does not limit participation to this target group, and higher or lower graded employees may enroll.
## Data Accuracy and Reliability

### Percent of managers of HR Fellow participants in the HR Policy Fellows Program who report an increase in their fellows’ knowledge/expertise

<table>
<thead>
<tr>
<th>Definition of Measure</th>
<th>The number of managers of HR Fellows who report an increase in their knowledge/expertise divided by the overall number of managers of HR Fellow participants.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Data Source</td>
<td>Survey to managers of HR Policy Fellows. Data will be compiled using a spreadsheet for verification and validation.</td>
</tr>
<tr>
<td>Data Verification and Validation</td>
<td>The project manager for the HR Fellows Policy Rotation Program will review survey data for accuracy and completeness, and validate any survey data collected and utilized.</td>
</tr>
<tr>
<td>Data Limitations</td>
<td>There are no significant data limitations.</td>
</tr>
</tbody>
</table>

### Number of HR Fellow participants in the HR Policy Fellows Program

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<th>The number of HR Fellow participants in the HR Policy Fellows Program.</th>
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</thead>
<tbody>
<tr>
<td>Data Source</td>
<td>Registration data source for the HR Policy Fellows Program.</td>
</tr>
<tr>
<td>Data Verification and Validation</td>
<td>The project manager for the HR Fellows Policy Rotation Program will review data for accuracy and completeness, and validate any data collected and utilized.</td>
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<tr>
<td>Data Limitations</td>
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Additional Information

Contributing Programs

Organizations:
- DE Certification Program: OPM Employee Services (Policy); OPM Merit Systems Accountability & Compliance (Program Management); OPM Human Resources Solutions (Training and Delivery)
- OPM HR Policy Fellows Program: OPM Employee Services
- Federal HR Institute’s Staffing Specialist Curriculum: HRS Center for Leadership Development

Policies:
- OPM Employee Services and OPM Merit Systems Accountability and Compliance

Other Federal Activities:
- Federal HR Professionals to participate in the DE Certification Program and the HR Policy Fellows Program

Stakeholder / Congressional Consultations

OPM engaged its internal and external stakeholders in the development of its 2018-2022 Strategic Plan, to which this APG is aligned. The agency interviewed more than 50 external stakeholders, which included customers of OPM, Federal agencies, executive councils, advisory groups, affinity groups, and consultants, and solicited their feedback on the prior strategic plan as well as OPM’s strengths and challenges. The agency also conducted 16 interviews with executives within OPM.